

Pocahontas State Park 10301 State Park Road Chesterfield, VA 23832

POCAHONTAS STATE PARK MASTER PLAN EXECUTIVE SUMMARY

2011 UPDATE AND 2013 AMENDMENT

Department of Conservation and RecreationDivision of Planning and Recreation Resources

203 Governor Street Richmond, Virginia 23219



Pocahontas State Park Master Plan Amendment October 2013

The master plan for Pocahontas State Park was adopted on December 27, 1998, by Department of Conservation and Recreation (DCR) Director, David G. Brickley. The master plan was then reviewed and renewed on December 16, 2004, by DCR Director Joseph H. Maroon. The most recent update to the master plan was adopted on March 22, 2011, by DCR Director David A. Johnson.

This amendment proposes the construction of a mountain bike trail system at Pocahontas State Park to include approximately 32 miles of new trail and a day-use trailhead that includes parking, restroom, changing room and outdoor shower facilities. Trail user training facilities will be constructed adjacent to the primary trailhead and include a skills area for practicing elements found within the greater trail system. A trail connector between existing trails and the proposed trail system will be constructed. Additionally, a hand-cyclist center will be constructed to provide space for therapists and trainers working with clients to fit specialized hand tricycles and facilitate progressive access to the Pocahontas trail systems for cyclists unable to operate a traditional mountain bike.

Additionally, improvements will be made to existing mountain bike trails to increase diversity and improve depth of experience and revise the wayfinding scheme to enhance usability. Information kiosks will be added at primary and secondary trailheads.

Staffing and operational costs needed for the expanded trail system and facilities are based on fiscal year 2014 budget projections. While the intent is to utilize volunteer support to maintain the additional trails, it is anticipated that at least one new permanent park ranger position will be needed as well as additional operational costs. The annual operating budget for Pocahontas would need to be increased by approximately \$100,000 to cover the salary and additional costs (wages and other than personnel services). In addition, one-time expenses for items such as a vehicle, mower, chain saw and tools and other equipment associated with new staff and facility operations will be needed at an estimated cost of \$59,000.

With the addition of this regional bike center, it is important to improve the bicycle and pedestrian connectivity between the park and other destinations. Support is recommended for the further development of the East Coast Greenway, which could provide an on-road connection from Pocahontas State Park to the James River Park system. An eventual off-road connection will encourage bicyclists of all skill levels to commute between parks. Support is also recommended for the further development of multi-purpose trail connections between Pocahontas State Park and Chesterfield County's Linear Parks and Trails Recommendations, a part of its Public Facility Plan, specifically the Government Center Connector Trail, the Central Trail Connector and Swift Creek Linear Park, which will help increase local visitation and promote non-vehicular access to the park and the proposed ride center.

The Board of Conservation and Recreation recommended adoption of this amendment at their meeting on September 11, 2013. This amendment was made available for review for 30 days by the Virginia General Assembly. Based on the requirements of §10.1-200.1 et seq., this proposed amendment is a part of the Master Plan for Pocahontas State Park.

<u>/S/</u>	October 21, 2013			
David A. Johnson, Director	Date			
Department of Conservation and Recreation				

POCAHONTAS STATE PARK

MASTER PLAN EXECUTIVE SUMMARY

2011 UPDATE

Reviewed by the Board of Conservation and Recreation on March 18, 2011

Approved:

and Recreation

/S/
David A. Johnson, Director
Department of Conservation

March 22, 2011
Date



POCAHONTAS STATE PARK MASTER PLAN EXECUTIVE SUMMARY

2011 UPDATE

The Pocahontas State Park Master Plan Executive Summary is an update to the official unabridged master plan document adopted in 1989 by the Department of Conservation and Recreation (DCR) Board. This 2011 executive summary represents the most recent five-year review as described in §10.1-200.1 in the *Code of Virginia*.

Pocahontas State Park is located on Swift Creek in Chesterfield County. It was purchased for recreation in 1934 by the National Park Service (NPS) under the Land Program of the Federal Emergency Relief Administration. The area known as the Swift Creek Recreational Demonstration Area was constructed in cooperation with the Virginia Conservation Commission with the understanding that upon completion it would be managed by the Commission. Most of the recreation area was completed during the summer of 1937 by two Civilian Conservation Corps (CCC) companies and a workforce of 300 from the Work Projects Administration (WPA). The park's day-use area was not opened until July 1938. On June 6, 1946, after twelve years of cooperative work between the NPS, the Virginia Conservation Commission and a number of other state agencies, the Swift Creek Recreational Demonstration Area was handed over to the state and became known as Pocahontas State Park.

This 2011 update places value on connecting Pocahontas to other resources in the community. Localities in the region include those represented in the Richmond and Crater Planning Districts. Scenic Rivers in the area include sections of the Appomattox and James Rivers. Additional connectivity opportunities exist with the Lee's Retreat driving route and the East Coast Greenway. The park is already recognized on the Virginia Birding and Wildlife Trail. The Pocahontas State Park Regional Connectivity Map is an attachment to the full Master Plan document.

Pocahontas State Park received Federal Land and Water Conservation Funds (LWCF) in 1966, 1978, 1997 and 2001 for facility development. In compliance with the LWCF Act of 1965 and amendments thereto, the Commonwealth of Virginia is required to maintain the park for public outdoor recreation in perpetuity.

As part of this 2011 master plan update process, the 2004 executive summary and the 1989 master plan were reviewed. It was determined that no significant events had occurred to warrant a full revision of the master plan. The goals and objectives and the desired future condition of the park have not changed since adoption of the current update in 2004. The phased development plan and costs have been updated herein to reflect projects that have been completed since the 2004 update, and the park staffing and operations costs data have also been revised to reflect current conditions. The adopted park purpose statement is written below.

"The purpose of Pocahontas State Park is to provide active and passive recreational opportunities to park visitors, while protecting and ensuring continued health of the natural, cultural, and historic resources present in the rapidly growing and changing Richmond metropolitan area."

The following table depicts park attendance during the period 2001 to 2010.

2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
219,827	182,529	218,609	290,539	303,073	281,8691	353,429	353,320	381,306	386,895

Pocahontas State Park visitation is increasing. The surrounding metropolitan area continues to grow, making the park a key feature for local and regional outdoor recreation as well as providing an anchor of green infrastructure for the region. Historical park attendance from 1991 – 2009 represents a 41% increase in visitation over this eighteen year time period. In 2010 Pocahontas State Park had 386,895 visitors; 105,362 were overnight guests, while 281,533 were day-use visitors. With this level of visitation, it is estimated that the park had an economic impact on the local economy of approximately \$12,406,678. Pocahontas State Park ranks third in the State Park system when measured by the amount of local economic benefit. Master plan recommendations designed to increase visitation and improve the visitor experience, once implemented, should have a further positive impact on the area's economic vitality.

The park is a significant natural and cultural resource in the midst of the highly urbanized and rapidly growing Central Virginia region. With an abundant 7,635 acres of park land, Pocahontas is Virginia's largest state park, and it draws visitors from near and far. The park offers access to nature and a "wilderness experience" within a 45-minute drive from anywhere in the Richmond area. The myriad of outdoor recreational opportunities includes individual and group campsites, group cabins, the Heritage Center, the Civilian Conservation Corp (CCC) Museum, and non-motorized boating and fishing opportunities as well as an aquatic recreation center with concessions area. Other amenities available to park guests include multi-use trails, an amphitheater, and picnic shelters. A number of interpretive programs are also offered. Maintenance and management facilities include the park office, staff residences, and the maintenance complex. Four wells, including one with a water chlorination system, serve the park. There are multiple septic systems, including one alternative septic system, a pool water and chlorination system, and municipal water service with a booster station.

Park improvements since the 2004 master plan include: acquisition of 194.5 acres located off Woodpecker Road, expansion of the campground, completion of camping cabins, and repair and upgrading of the equestrian center and parking lot. Since 2004, storm damage has caused other park changes; the most obvious is the loss of the fishing pier below the pool in 2008.

This 2011 master plan update represents both new facilities and improvements to existing facilities. To the greatest extent possible, Virginia State Parks strives to meet the requirements of the Americans with Disabilities Act (ADA) standards. All future phases of park construction will be developed in an environmentally sensitive manner. Building and site design will implement green energy standards using energy-efficient and sustainable materials and process to the greatest extent possible. These facilities will be carefully sited to minimize impacts to the views of the park from adjacent lands and water bodies. Development activities will comply with the requirements set forth by the Department of Conservation and Recreation's Best Management Practices (BMP) Handbook for Erosion and Sediment Control in order to protect water quality.

The proposed developments for Pocahontas State Park are presented in priority order. Phases I through III are representative of total build-out (completed development of the this master plan) over the course of the plan's 20 year time span.

Phase I

- Replace substandard comfort station in picnic area (cost estimate based on new comfort station)
- Retreat/Training Center with classrooms and overnight lodging. Roads from the lodge to the proposed Retreat/Training Center should be improved and/or paved.
- Construct Visitor/Discovery Center
- Pool facility upgrades (bath house)
- Park office construction with store
- Renovate existing park office for district office
- Provide county water from Beach Road at existing water vault to the Swift Creek group camp
- Increase dump station capacity by adding and an additional station
- Upgrade/construct new park roads (2.5 miles)
- ADA accessible facilities are needed at the Bright Hope Equestrian Center, the campground laundromat and at the campground playground.
- Multi-use trail improvements for hiking, bicycling and equestrian uses.

The estimated cost for implementation of Phase I projects is \$28,889,266

Phase II

- Picnic shelter for campground
- Develop new hiking and jogging/fitness trails (2.5 miles)

The estimated cost for implementation of Phase II projects is \$1,937,520.

Phase III

- Construct 20 cabins (1 six-bedroom, 2 three-bedroom and 17 two-bedroom) with support facilities and access road
- Expand amphitheater (add roof and 2000 seats)
- Develop new hiking and jogging/fitness trails (3.5 miles)
- Establish new equestrian trail head to include parking near the Department of Forestry office
- Construct three picnic groves each with restroom and water to include the loop access road.

The estimated cost for implementation of Phase III projects is \$19,587,766.

The total cost to bring Pocahontas State Park to its desired future condition is \$50,414,551.

Staffing and Operations

Staffing and operational costs at Pocahontas State Park are presently budgeted at \$1,354,000 annually, including salaries for 9 staff positions. With the current facilities and operational requirements, the park has an identified need for 4 additional positions and \$305,000 in funding. At complete build out of the proposed 3 phases of development, 2 additional staff will be needed, and an additional \$518,000 in operating funds. In order for the park to operate effectively and efficiently at full build out, the park must be provided with the projected staffing and operating cost identified as "existing additional needs" and the costs for the 3 development phases. The total budget for Pocahontas at full build out is projected to be \$2,177,000 with 16 staff positions.

Pocahontas State Park – Operating and Staffing

Pocahontas State Park – Operating and Staffing									
EXISTING (FY 11)	EXISTING ADDITIONAL NEEDS*	PHASE 1	PHASE 2	PHASE 3	FULL BUILD OUT				
DIST STAFFING	VACANT				DIST STAFFING				
District Park Mgr					District Park Mgr				
Visitor Serv. Spec					Visitor Serv. Spec.				
Resource Coordinator					Resource Coordinator				
Business Manager					Business Manager				
	Maintenance Spec				Maintenance Spec				
	Program Support Tech.				Program Support Tech.				
	Programs Coord.				Programs Coord.				
	Trail Coordinator				Trail Coordinator				
	Grant Coordinator				Grant Coordinator				
DIST SALARY TOTAL					DIST SALARY TOTAL				
\$225,000	\$247,000				\$472,000				
PARK STAFFING	VACANT				PARK STAFFING				
Park Manager					Park Manager				
	Assistant Park Mgr				Assistant Park Mgr				
Chief Ranger (2)					Chief Ranger (2)				
Office Manager					Office Manager				
Park Ranger (5)	Park Ranger (1)				Park Ranger (7)				
	Educ. Specialist (2)				Educ. Specialist (2)				
				Housekeeper (2)	Housekeeper (2)				
SALARY TOTAL					SALARY TOTAL				
\$431,000	\$189,000			\$80,000	\$700,000				
WAGE TOTAL	REDUCTION				WAGE TOTAL				
\$498,000		\$81,000	\$4,000	\$137,000	\$720,000				
OTPS TOTAL					OTPS TOTAL				
\$425,000	\$116,000	\$88,000	\$3,000	\$125,000	\$757,000				
TOTAL BUDGET** (FY11 dollars)					TOTAL BUDGET** (FY11 dollars)				
\$1,354,000	\$305,000	\$169,000	\$7,000	\$342,000	\$2,177000				
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NOTE - All costs (salary, wage, OTPS (Other than Personnel Services)) are based on FY11 budget projections.

^{*} $\underline{\text{Existing additional needs}}$ represents staff shortages that were identified as part of the 2002 re-benchmarking effort, and/or staff positions and operating costs reduced due to multiple years of state wide budget reductions.

^{**}Total Budget amount does not include salaries specific to district positions.

